

Financial Statements December 31, 2023

# City of Eagle Lake



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Name	Position	Term Expires
City Council		
Lisa Norton	Mayor	2024
Garrett Steinberg	Councilor	2026
John Whitington	Councilor	2026
Beth Rohrich	Councilor	2024
Anthony White	Councilor	2024
Administration		
Jennifer Bromeland	City Administrator	
Kerry Rausch	Deputy Clerk	



#### **CPAs & BUSINESS ADVISORS**

# **Independent Auditor's Report**

Honorable Mayor and City Council City of Eagle Lake Eagle Lake, Minnesota

## **Report on the Audit of the Financial Statements**

## **Opinions**

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Eagle Lake, Minnesota ("the City") as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of December 31, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof and the budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Emphasis of Matter**

## Correction of Error

As discussed in Note 7 to the financial statements, certain errors resulting in overstatement of expenditures in the nonmajor governmental funds, overstatement of capital assets in the governmental activities, and understatement of capital assets in the water fund and business type activities as of January 1, 2023, were discovered by management of the City during the current year. Accordingly, this has resulted in an adjustment of the net position of Governmental Activities, fund balance of the nonmajor governmental funds, and net position of the water fund as of January 1, 2023. Our opinions are not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control—related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the schedule of employer's share of net pension liability and schedule of employer's contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by the missing information.

## **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining balance sheet - nonmajor governmental funds and combining schedule of revenues, expenditures and changes in fund balances - nonmajor governmental funds are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining balance sheet - nonmajor governmental funds and combining schedule of revenues, expenditures and changes in fund balances - nonmajor governmental funds are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

## **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the introductory section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

# **Report on Other Legal and Regulatory Requirements**

In accordance with the *Legal Compliance Audit Guide* prepared by the Office of the State Auditor pursuant to Minn. Stat. §6.65, we have also issued a report dated June 26, 2024, on our consideration of the City's compliance with aspects of the provisions of the *Minnesota Legal Compliance Audit Guide for Cities*. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing, and not directed primarily toward obtaining knowledge of noncompliance. That report is an integral part of procedures performed in accordance with the Office of the State Auditor's *Minnesota Legal Compliance Audit Guide for Cities* in considering the City's compliance with certain regulatory requirements pursuant to Minn. Stat. §6.65.

Esde Saelly LLP
Mankato, Minnesota

June 26, 2024

		Primary G				
	Go	vernmental		isiness-Type		
		Activities		Activities	Totals	
Assets						_
Cash and cash equivalents	\$	5,018,116	\$	1,613,909	\$	6,632,025
Restricted cash		527,360		-		527,360
Receivables						
Taxes		17,066		-		17,066
Special assessments		444,322		-		444,322
Accounts		10,541		79,026		89,567
Notes		17,177		-		17,177
Prepaid items		9,645		3,284		12,929
Capital assets not being depreciated						
Land		282,749		12,000		294,749
Construction in progress		80,000		-		80,000
Capital assets, net of accumulated depreciation						
Distribution plant		-		2,305,861		2,305,861
Equipment		632,208		142,333		774,541
Building		1,336,567		-		1,336,567
Road network		4,365,894		-		4,365,894
Land improvements		275,528		-		275,528
Vehicles		705,226		_		705,226
Total assets		13,722,399		4,156,413		17,878,812
Deferred Outflows of Resources						
Pension plans		512,012		38,500		550,512
Liabilities						
Accounts payable		655,363		201,030		856,393
Accrued payroll liabilities		9,300		9,718		19,018
Interest payable		15,135		7,156		22,291
Due to borrower		13,628		· -		13,628
Noncurrent Liabilities:		•				·
Due within one year - bonds payable, financed						
purchases, and compensated absences		338,049		47,396		385,445
Due after one year - bonds payable,		,-		,		,
and financed purchases		2,414,000		423,000		2,837,000
Net pension liability		460,878		119,191		580,069
Total liabilities		3,906,353		807,491		4,713,844
Deferred Inflows of Resources						
Pension plans		524,221		35,869		560,090
Net Position	<u> </u>			_		_
Net investment in capital assets		4,934,172		1,998,194		6,932,366
Restricted for:		4,334,172		1,550,154		0,332,300
Debt service		677,530		_		677,530
Other purposes		504,174		_		504,174
Unrestricted		3,687,961		- 1,353,359		5,041,320
	ċ		<u>.</u>	_	<u> </u>	
Total net position	\$	9,803,837	\$	3,351,553	\$	13,155,390

		Program Revenues		Net (Expense) Changes in N			
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Go Governmental Activities	Business-type Activities	Totals
Governmental Activities							
General government	\$ 1,054,126	\$ 35,385	\$ 8,605	\$ -	\$ (1,010,136)	\$ -	\$ (1,010,136)
Public safety	576,830	67,311	87,168	-	(422,351)	-	(422,351)
Streets and highways	448,259	-	-	-	(448,259)	-	(448,259)
Refuse and recycling	232,060	312,194	-	-	80,134	-	80,134
Culture and recreation	156,263	-	-	-	(156,263)	-	(156,263)
Economic development	128,389	-	5,902	-	(122,487)	-	(122,487)
Interest and other charges on long-term debt	38,941				(38,941)		(38,941)
Total governmental activities	2,634,868	414,890	101,675		(2,118,303)		(2,118,303)
Business-Type Activities							
Water	417,284	504,865	-	-	-	87,581	87,581
Sewer	467,622	533,711				66,089	66,089
Total business-type activities	884,906	1,038,576				153,670	153,670
Total primary government	\$ 3,519,774	\$ 1,453,466	\$ 101,675	\$ -	(2,118,303)	153,670	(1,964,633)
		General Revenues					
		Property and fran	ichise taxes		1,125,709	-	1,125,709
		Intergovernmenta	al revenue		843,505	-	843,505
		Special assessmer	nts		18,694	-	18,694
		Earnings on cash	and investments		188,956	-	188,956
		Loss on disposal of	of assets		19,054	-	19,054
		Fees and fines			2,784	-	2,784
		Licenses and pern	nits		170,962	-	170,962
		Refunds and reim	bursements		62,349	-	62,349
		Miscellaneous			24,098	-	24,098
	٦	Transfers			310	(310)	
		Total general reve	enues and transfers		2,456,421	(310)	2,456,111
		Changes in net po	osition		338,118	153,360	491,478
		Net Position - Beg	ginning, as Adjusted (I	Note 7)	9,465,719	3,198,193	12,663,912
		Net Position - End	ding		\$ 9,803,837	\$ 3,351,553	\$ 13,155,390

	General Fund	CSAH 27 Street Project		Street Governmental			Total vernmental Funds
Assets							
Cash and cash equivalents	\$ 3,813,110	\$	346,827	\$	858,179	\$	5,018,116
Restricted cash	513,732		-		13,628		527,360
Receivables							
Taxes	14,530		-		2,536		17,066
Special assessments	3,571		350,779		89,972		444,322
Accounts	10,541		-		-		10,541
Notes	_		-		17,177		17,177
Due from other funds	132,365		-		, -		132,365
Prepaid items	9,645						9,645
Total Assets	\$ 4,497,494	\$	697,606	\$	981,492	\$	6,176,592
Liabilities							
Accounts payable	\$ 654,813	\$	-	\$	550	\$	655,363
Accrued payroll liabilities	9,300		-		-		9,300
Due to other funds	-		24,624		107,741		132,365
Due to borrower	 				13,628		13,628
Total liabilities	 664,113		24,624		121,919		810,656
Deferred inflows of resources							
Unavailable revenue	 14,391		350,779		91,186		456,356
Fund Balances							
Nonspendable	9,645		-		17,177		26,822
Restricted	143,621		322,203		859,501		1,325,325
Committed	1,952,540		-		-		1,952,540
Unassigned	 1,713,184		-		(108,291)		1,604,893
Total fund balances	 3,818,990		322,203		768,387		4,909,580
Total Liabilities, Deferred Inflows							
of Resources, and Fund Balances	\$ 4,497,494	\$	697,606	\$	981,492	\$	6,176,592

Total Fund Balances for Governmental Funds:		\$ 4,909,580
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds.		7,678,172
Some of the City's receivables will be collected after year-end, but are not available soon enough to pay for the current period's expenditures, and therefore, are reported as unavailable revenue in the funds.		456,356
Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the governmental funds.		(12,209)
Interest on long-term debt is not accrued in governmental funds, but rather, is recognized as an expenditure when due.		(15,135)
Long-term liabilities that pertain to governmental funds are not due and payable in the current period, and therefore, are not reported as fund liabilities. All liabilities (both current and long-term) are reported in the statement of net position. Balances at year-end are:		
Net pension liability Bonds payable	\$ (460,878) (2,744,000)	(3,204,878)
Compensated absences earned by employees are not accrued in governmental funds, but are recognized as an expenditure when due.		(8,049)
Total Net Position for Governmental Activities		\$ 9,803,837

	General Fund	CSAH 27 Street Project	Other Governmental Funds	Total Governmental Funds		
Revenues						
Property taxes	\$ 776,621	\$ -	\$ 313,222	\$ 1,089,843		
Franchise taxes	35,865	-	-	35,865		
Special assessments	1,819	-	53,313	55,132		
Fines and forfeits	2,784	-	-	2,784		
Licenses and permits	170,962	-	-	170,962		
Intergovernmental - state	876,173	-	-	876,173		
Charges for services	414,890	-	-	414,890		
Interest earnings	177,546	-	11,337	188,883		
Miscellaneous	161,304		19,833	181,137		
Total revenues	2,617,964		397,705	3,015,669		
Expenditures						
Current						
General government	818,194	-	-	818,194		
Public safety	467,603	-	-	467,603		
Streets and highways	237,261	-	-	237,261		
Sanitation	232,060	-	-	232,060		
Culture and recreation	113,020	-	-	113,020		
Economic development	-	-	128,387	128,387		
Capital Outlay	130,151	-	-	130,151		
Debt Services						
Principal	1,003	-	351,000	352,003		
Interest and other charges	251		41,086	41,337		
Total expenditures	1,999,543		520,473	2,520,016		
Excess (Deficiency) of Revenues						
Over (Under) Expenditures	618,421	-	(122,768)	495,653		
Other Financing Sources (Uses)						
Transfers in	-	-	100,000	100,000		
Transfers out	(99,690)			(99,690)		
Total other financing						
sources (uses)	(99,690)		100,000	310		
Net Change in Fund Balances	518,731	-	(22,768)	495,963		
Fund Balance - Beginning -						
as Restated (Note 7)	3,300,259	322,203	791,155	4,413,617		
Fund Balance - Ending	\$ 3,818,990	\$ 322,203	\$ 768,387	\$ 4,909,580		

Total Net Change in Fund Balances - Governmental Funds	\$	495,963
Amounts reported for governmental activities in the statement of activities are different because:		
Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.		
Capital outlay		130,151
Depreciation expense		(528,446)
Because some revenues will not be collected for several months after the City's fiscal year ends, they are considered "unavailable" revenues and are deferred in the		
governmental funds.		(36,438)
Sale of capital asset gross proceeds are reported as revenue in the governmental funds. However, in the statement of activities, only the gain or loss is recorded. The difference between the gross		
proceeds and the gain or loss is the remaining net book value of the assets sold.		(6,555)
In the statement of activities the cost of pension benefits earned net of employee contributions is reported as pension expense. In the governmental funds, however, the		
contributions are reported as expense.		(76,093)
The governmental funds report repayment of principal of long-term debt as an expenditure. In the statement of net position, however, repayment of principal reduces the liability.		352,003
in the statement of het position, however, repayment of principal reduces the habitty.		332,003
The governmental funds report compensated absence costs as expenditures when paid, on the other hand, the statement of activities reports compensated absence costs as the employees		
earn the compensated absences. In the statement of net position, the payment of compensated		
absences results in a reduction of the liability. This amount is the net effect of these differences.		5,936
Interest is recognized as an expenditure in the governmental funds when it is		
due. In the statement of activities, however, interest expense is recognized as it accrues, regardless of when it is due.		1,597
Change in Net Position of Governmental Activities	\$	338,118
-	<u> </u>	

		Original		Final		Actual		iance with
Payanuas		Budget		Budget	A	mounts	Fin	al Budget
Revenues Taxes								
Property	\$	769,952	\$	769,952	\$	776,621	\$	6,669
Franchise	Y	43,800	Ţ	43,800	7	35,865	Ţ	(7,935)
Special assessments		2,877		2,877		1,819		(1,058)
Licenses and permits		85,650		85,650		170,962		85,312
Intergovernmental revenue		,		,		-,		,-
Local government aid		751,819		751,819		876,173		124,354
Other state aids and grants		25,000		25,000		-		(25,000)
Charges for services		,		•				, , ,
General government		25,630		25,630		35,385		9,755
Police and fire contracts		63,662		63,662		67,311		3,649
Garbage and recycling		300,350		300,350		312,194		11,844
Fines and forfeits		4,000		4,000		2,784		(1,216)
Interest earnings		25,000		25,000		177,546		152,546
Refunds and reimbursements		38,050		38,050		62,349		24,299
Miscellaneous revenue		47,000		47,000		98,955		51,955
Total revenues		2,182,790		2,182,790	2	2,617,964		435,174
Expenditures								
General government								
Mayor and council		25,249		25,249		26,392		(1,143)
Administration and finance		180,555		180,555		174,891		5,664
Other general government		724,291		724,291		616,911		107,380
Capital outlay		15,000		15,000		_		15,000
Public safety								
Police								
Current expenditures		380,342		380,342		284,845		95,497
Capital outlay		193,572		193,572		-		193,572
Fire								
Current expenditures		150,025		150,025		176,620		(26,595)
Capital outlay		250,865		250,865		-		250,865
Other protection								
Current expenditures		3,000		3,000		6,138		(3,138)
Streets and highways								
Street maintenance		247,842		247,842		190,709		57,133
Street lighting		40,000		40,000		46,552		(6,552)
Street construction - capital outlay		21,000		21,000		34,919		(13,919)
Sanitation		227.042		227.042		222.060		(4.2.47)
Garbage and other refuse collection Culture and recreation		227,813		227,813		232,060		(4,247)
Parks and recreation  Parks and recreation - current expenditures		105,970		105,970		113,020		(7,050)
Parks and recreation - current expenditures  Parks and recreation - capital outlay	'	66,500		66,500		95,232		(28,732)
Debt service		00,300		00,500		93,232		(28,732)
Principal paid		1,275		1,275		1,003		272
Interest and fiscal charges		116		116		251		(135)
· ·							-	
Total expenditures		2,633,415		2,633,415		1,999,543		633,872
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		(450,625)		(450,625)		618,421		1,069,046
Other Financing Sources								
Transfers out		(8,953)		(8,953)		(99,690)		(90,737)
Net Change in Fund Balance	\$	(459,578)	\$	(459,578)		518,731	\$	978,309
Fund Balance - Beginning				<u> </u>	5	3,300,259		
Fund Balance - Ending						3,818,990		
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	Water	Sanitary Sewer	Total
Assets			
Current assets			
Cash and cash equivalents	\$ 822,521	\$ 791,388	\$ 1,613,909
Accounts receivable	35,462	43,564	79,026
Prepaid items	1,642	1,642	3,284
Total current assets	859,625	836,594	1,696,219
Noncurrent assets			
Capital assets not being depreciated			
Land	6,000	6,000	12,000
Capital assets, net of accumulated depreciation			
Distribution plant	1,475,818	830,043	2,305,861
Buildings and equipment	84,612	57,721	142,333
Total noncurrent assets	1,566,430	893,764	2,460,194
Total assets	2,426,055	1,730,358	4,156,413
Deferred Outflows of Resources			
Pension plans	19,853	18,647	38,500
r choich plans	13,033	10,047	30,300
Liabilities			
Current liabilities			
Current portion of bonds payable	39,000	-	39,000
Accounts payable	185,306	15,724	201,030
Accrued payroll	4,859	4,859	9,718
Interest payable	7,156	-	7,156
Compensated absences	4,198	4,198	8,396
Total current liabilities	240,519	24,781	265,300
Non-current liabilities			
Net pension liability	61,455	57,736	119,191
Bonds payable, less current portion	423,000	-	423,000
, , ,			
Total noncurrent liabilities	484,455	57,736	542,191
Total liabilities	724,974	82,517	807,491
Deferred Inflows of Resources			
Pension plans	18,494	17,375	35,869
Net Position			
Net investment in capital assets	1,104,430	893,764	1,998,194
Unrestricted	598,010	755,349	1,353,359
o estricted	330,010	, , , , , , , ,	1,000,000
Total net position	\$ 1,702,440	\$ 1,649,113	\$ 3,351,553

	Water	Sanitary Sewer	Total
Operating Revenues Utility sales Connection charges Miscellaneous revenue	\$ 482,060 22,515 290	\$ 497,287 16,400 20,024	\$ 979,347 38,915 20,314
Total operating revenues	504,865	533,711	1,038,576
Operating Expenses Distribution system General and administrative Depreciation	333,697 5,729 61,655	401,574 18,103 47,945	735,271 23,832 109,600
Total operating expenses	401,081	467,622	868,703
Operating income	103,784	66,089	169,873
Nonoperating Expenses Interest expense Income before transfers	(16,203)		(16,203)
Interfund Transfers Transfers In	87,581 99,690	-	153,670 99,690
Transfers out	(50,000)	(50,000)	(100,000)
Change in Net Position	137,271	16,089	153,360
Net Position - Beginning - as Restated (Note 7)	1,565,169	1,633,024	3,198,193
Net Position - Ending	\$ 1,702,440	\$ 1,649,113	\$ 3,351,553

	Water		Sanitary Sewer			Total
Cash Flows Provided by Operating Activities		504 706		F74 077		4 450 770
Receipts from customers	\$	581,796	\$	571,977	\$	1,153,773
Payments to employees		(80,466)		(80,673)		(161,139)
Payments to suppliers		(84,121)		(314,169)		(398,290)
Net cash provided by operating activities		417,209		177,135		594,344
Cash Flows Provided by (Used for) Noncapital Financing Activities						
Transfers from governmental funds		99,690		-		99,690
Transfers to governmental funds		(50,000)		(50,000)		(100,000)
Net cash provided by (used for) noncapital						
financing activities		49,690		(50,000)		(310)
		,		(00)000		(0-0)
Cash Flows Used for Capital and Related Financing Activities						
Proceeds from the issuance of bonds		462,000		_		462,000
Interest paid on bonds		(9,048)		_		(9,048)
Acquisition of property, plant and equipment		(473,283)		(31,067)		(504,350)
Net cash used for capital and related		(473,203)	_	(31,007)	_	(304,330)
financing activities		(20,331)		(31,067)		(51,398)
		(==,===,		(==,===,		(= -,=== -,
Net Change in Cash and Cash Equivalents		446,568		96,068		542,636
Cash and Cash Equivalents - January 1 - as Restated (Note 7)		375,953		695,320		1,071,273
Cash and Cash Equivalents - December 31	\$	822,521	\$	791,388	\$	1,613,909
Beautiful and Constitution to Not						
Reconciliation of Operating Income to Net						
Cash Provided by Operating Activities	Ļ	102 704	۲	CC 080	۲.	160.073
Operating income Adjustments to reconcile operating income to	\$	103,784	\$	66,089	\$	169,873
net cash provided by operating activities						
Depreciation		61,655		47,945		109,600
Deferred outflows		7,279		6,839		14,118
Net pension liability		(20,363)		(19,133)		(39,496)
Deferred inflows		16,766		15,751		32,517
Decrease (increase) in assets		10,700		13,731		32,317
Accounts receivable		76,931		38,266		115,197
Special assessments receivable		70,551		38,200		113,137
Prepaid items		6,566		6,566		13,132
Increase (decrease) in liabilities		0,500		0,500		10,102
Accounts payable		165,517		14,574		180,091
Accrued payroll		(188)		976		788
Compensated absences		(738)		(738)		(1,476)
compensated absences		(730)		(730)		(2,470)
Net Cash Provided by Operating Activities	\$	417,209	\$	177,135	\$	594,344

# Note 1 - Summary of Significant Accounting Policies

The City of Eagle Lake (the City) is a municipal corporation governed by a mayor and a four-member council elected by eligible voters of the City. The financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The City applies all relevant GASB pronouncements. The significant City accounting policies are described below.

# A. Financial Reporting Entity

The financial reporting entity consists of (a) the primary government, (b) organizations for which the primary government is financially accountable and (c) other organizations for which the primary government is not accountable, but for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The City is the basic level of government which has oversight responsibility and control over all activities related to the government in the City's area. The City receives funding from local, state, and federal government sources and must comply with the requirements of these funding source entities. However, the City is not included in any other governmental "reporting entity" as defined by the GASB's pronouncements, since mayor and council members are elected by the public and have decision making authority, the authority to levy taxes, the power to designate management, the ability to significantly influence operations and primary accountability for fiscal matters.

Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. In addition, component units can be other organizations for which the nature and significance of their relationships with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The City does not have any component units.

# **B. Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. For the most part, the effect of inter-fund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable. The City at present does not have any component units.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include (a) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual proprietary funds are reported as separate columns in the fund financial statements.

# C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental funds:

- General fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- CSAH 27 Street Project capital project fund accounts for the sources of revenue for and the payments for the CSAH 27 Street project.

The government reports the following major proprietary funds:

- Water fund accounts for the activities of the government's water distribution operations.
- Sanitary Sewer fund accounts for the activities of the government's sewage pumping stations and collection systems.

As a general rule, the effect of inter-fund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the government's water and sewer functions and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the water and sanitary sewer enterprise funds are charges to customers for sales and services. The enterprise funds also recognize as operating revenue refunds and reimbursements and penalties. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

# D. Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position or Fund Balance

# 1. Cash and Cash Equivalents

Cash balances of the City's funds are combined (pooled) and invested to the extent available in various deposits and investments authorized by Minnesota State Statutes. Each fund shares in the earnings according to its average cash and investments balance. Cash and cash equivalents include amounts in demand deposits, certificates of deposit as well as amounts in the Minnesota 4M Plus Fund, an external investment pool in which funds are available on demand. For the purposes of the statement of cash flows, cash includes all of the above. There were no investing, capital, or financing activities that affect recognized assets or liabilities but do not result in cash receipts or payments for the year ended December 31, 2023. The Minnesota 4M Plus Fund is stated at cost which approximates fair value.

## 2. Restricted Cash

Restricted cash is related to a housing development project for which the cash is being held in case the real estate developer pulls out of the project before its completion. Upon completion of the development project, the cash will be released to pay the remaining construction costs.

## 3. Receivables and Payables

Under the modified accrual basis of accounting, some revenues are susceptible to accrual while others are not. Major revenues treated as susceptible to accrual are property taxes, special assessments, and state and federal aids. All receivables are reported at their gross value and, if appropriate, reduced by the estimated portion that is expected to be uncollectible. The City has reviewed receivables and determined that no allowance for uncollectible accounts is necessary.

Interest on investments and certain receivables are recorded as revenue in the year that the interest is earned and is available to pay liabilities of the current period.

On or before September 30th of each year, the City Council certifies to the county auditor the dates that it has selected for its public hearing and for the continuation of its hearing, if necessary. If not certified by this date, the county auditor will assign the hearing date. All cities must hold public hearings on their proposed property tax levies.

Beginning on November 29th and through December 20th of each year, the City is required by State Law to hold its public hearing on its proposed budgets and proposed property tax levies for the taxes payable in the following year. On or before five business days after December 20th, the City Council certifies its final adopted property taxes payable the following year to the county auditor. If the City has not certified its final property tax by this time, its property tax shall be the amount levied by it in the preceding year.

In Minnesota, counties act as collection agents for all property taxes. The County spreads all levies over taxable property. Such taxes become a lien on January 1 and are recorded as receivables by the City at that date. Revenues are accrued and recognized in the year collectible, net of delinquencies. Real property taxes may be paid by taxpayers in two equal installments on May 15 and October 15. Agricultural land taxes may be paid on November 15. Personal property taxes may be paid on February 28 and June 30. The County provides tax settlements to cities and other taxing districts three times a year, in January, June, and November.

## 4. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

# 5. Capital Assets

Capital assets which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$1,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

	<u>Years</u>
Lift station	50
Sanitary sewer mains	40
Water mains	40
Storm sewer mains	40
Street and roadways	40
Sump pump lines	40
Buildings	40
Concrete curb and gutter	40
Sidewalks	40
Wells and pump houses	25
Water, electric, meters	20
Office equipment	10
Machinery, equipment, radios, phones	10
Computer equipment and software	5
Vehicles	5
Land	Not Depreciated

## **6. Compensated Absences**

Vacation leave may be accumulated to a total of not more than 200 hours with a carryover amount of 80 hours. Vacation leave is paid 100 percent at the time of separation from employment with the City, given the employee has served at least twelve consecutive months prior to separation.

## 7. Long-Term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business type activities, or proprietary fund type statement of net position. In the fund financial statements, governmental fund types report the face amount of debt issued is reported as other financing sources.

Bond premiums and discounts are deferred and amortized over the life of the bonds and issuance costs are expensed in the period incurred. In the fund financial statements, governmental fund types recognize premiums received on debt issuances as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

## 8. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position or governmental balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position or fund balance that applies to a future period and so will *not* be recognized as an outflow (expense/expenditure) until then. The City has two items that qualify for reporting in this category. They are the contributions made to pension plans after the measurement date and prior to the fiscal year-end, and changes in the net pension liability not included in pension expense reported in the government-wide statement of net position.

In addition to liabilities, the statement of financial position or the governmental balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position or fund balance that applies to a future period and so will *not* be recognized as an inflow of resources (revenue) until that time. The city has two items that qualifies for reporting in this category, *unavailable revenue*, which arises only under the modified accrual basis of accounting. Accordingly, *unavailable revenue* is only reported on the governmental funds balance sheet. These amounts are deferred and recognized as an inflow of resources in the period that the amount becomes available. The other item is changes in the net pension liability not included in pension expense reported in the government-wide statement of net position.

## 9. Pensions

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### 10. Fund Balance and Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources in the government-wide financial statements and proprietary fund statements. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any long-term debt used to build or acquire the capital assets. Net position is reported as restricted in the government-wide financial statements when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. When both restricted and unrestricted resources are available, it is the City's policy to use restricted resources first. The following classifications describe the relative strength of the spending constraints:

- Nonspendable fund balance—amounts that are not in spendable form (such as prepaid items) or are required to be maintained intact.
- Restricted fund balance—amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.
- Committed fund balance—amounts constrained to specific purposes by the City itself, using its highest level of decision-making authority (i.e., City Council resolution). To be reported as committed, amounts cannot be used for any other purpose unless the City takes the same highest-level action to remove or change the constraint.
- Assigned fund balance—amounts the City intends to use for a specific purpose. Intent can be expressed by the City Council or by an official or body to which the City Council delegates the authority. The City Council has delegated this authority to the City Administrator.
- Unassigned fund balance—amounts that are available for any purpose. Positive amounts are reported only in the general fund.

The City approved to maintain 50 percent of the annual budget as a minimum unassigned general fund balance. If resources from more than one fund balance classification could be spent, the City will strive to spend resources from fund balance classifications in the following order (first to last): restricted, committed, assigned, and unassigned.

## **E. Inter-fund Transactions**

Quasi-external transactions are accounted for as revenues or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund as reductions of expenditures/expenses in the fund that is reimbursed.

All other inter-fund transactions, except quasi-external transactions and reimbursements, are reported as transfers. Transfers between funds within the same activity have been eliminated from the government-wide financial statements.

# Note 2 - Stewardship, Compliance and Accountability

## A. Budgetary Information

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for all governmental funds. All annual appropriations lapse at year end. The actual revenues, expenditures, and transfers for the year ended December 31, 2023, have been compared to the City's budget for the year where applicable. Variances which are in parentheses are unfavorable and indicate revenues are less than budget or expenditures are greater than budget. The budget is adopted through passage of a resolution. Administration can authorize transfer of budgeted amounts within any fund per state statutes. Any revisions that alter total expenditures of any fund must be approved by the City Council.

On or before the last Tuesday in August of each year, all agencies of the government submit requests for appropriation to the government's manager so that a budget may be prepared. The budget is prepared by fund, function, and activity and includes information on the past year, current year estimates, and requested appropriations for the next fiscal year.

The government's council reviews the budget at their regular meeting in September and makes changes as they see fit. All changes are approved by an affirmative vote of a majority of the council.

Budgetary control is maintained at the object of expenditure category level within each activity, and in compliance with State requirements. Also inherent in this controlling function is the management philosophy that the existence of a particular item or appropriation in the approved budget does not automatically mean that it will be spent. The budget process has flexibility in that, where need has been properly demonstrated, an adjustment can be made within the department budget by the City Council. Therefore, there is a constant review process and expenditures are not approved until it has been determined that (a) adequate funds were appropriated; (b) the expenditure is still necessary; and (c) funds are available. Budgeted amounts are as originally adopted or as amended by the City Council. Budgeted expenditure appropriations lapse at year end.

#### **B. Deficit Fund Balance**

At December 31, 2023, the 2017 Debt Service fund had a deficit balance of \$108,291. The deficit will be eliminated in future years through a combination of tax levies, special assessments, and transfers from other funds.

## Note 3 - Detailed Notes on All Funds

## A. Cash and Cash Equivalents

In accordance with Minnesota Statutes, the City maintains deposits at those depository banks authorized by the City Council. All such depositories are members of the Federal Reserve System. Minnesota Statutes require that all City deposits be protected by insurance, surety bond, or collateral. The market value of collateral pledged must equal 110% of the deposits not covered by insurance or bonds. Minnesota Statutes require that securities pledged as collateral be held in safekeeping by the City Treasurer or in a financial institution other than that furnishing the collateral.

The Minnesota 4M Plus Fund is an external investment pool not registered with the Securities and Exchange Commission (SEC) that follows the same regulatory rules of the SEC under rule 2a7. The fair value of the position in the pool is the same as the value of the pool's shares.

Interest Rate Risk. The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk. The City may invest funds as authorized by Minnesota Statutes Section 118A.04. The Certificates of Deposit are invested time deposits that are fully insured by the Federal Deposit Insurance Corporation.

Concentration of Credit Risk. The City places no limit on the amount the City may invest in any one issuer. More than 5% of the City's Certificates of Deposit are in Community Bank (52%) and Citizens Community Federal Bank (48%).

Custodial Credit Risk. Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City does not have a deposit policy for custodial credit risk. As of December 31, 2023, the City's bank balances were not exposed to custodial credit risk.

The following table presents the City's deposit and cash equivalent balances at December 31, 2023:

Demand deposits (interest bearing) Money market Certificates of deposit	\$ 6,909,234 151 250,000
	\$ 7,159,385
Cash is included in the basic financial statements as follows:	
Cash and cash equivalents - Governmental funds Restricted Cash - Governmental funds Cash and cash equivalents - Proprietary funds	\$ 5,018,116 527,360 1,613,909
	\$ 7,159,385

#### **B.** Receivables

Receivables as of the year end for the City are reported on the Statements of Net Position and Balance Sheet. The City has determined no allowance for uncollectible receivables is necessary.

The City issued a promissory note through the Economic Development Authority Revolving Loan Fund program to a local organization. The note is receivable in monthly installments of \$193 with an interest rate of 6.00%. The note is secured by one or a combination of the following: a mortgage, a second mortgage, equipment, and fixtures. The current outstanding balance on this loan is \$9,857 as of December 31, 2023.

The City has also issued forgivable promissory notes through the Economic Development Authority Revolving Loan Fund program to local businesses and organizations. The notes will be forgiven over a period of five years and require that the business remain open and make semiannual interest payments. Borrowers are required to submit proof of eligible expenses and the city issues loan funds equal to those expenses, up to an established maximum. The notes bear an interest rate of 5.00% to 7.00%. The current outstanding balance on these loans is \$7,320. As of December 31, 2023, \$13,628 remains to be advanced to borrowers, and is reported as a due to borrower liability.

Governmental funds report unearned revenue in connection with revenues that have been received but unearned and report unavailable revenue in connection with revenue that have been earned but not received. Both items are not considered to be available to liquidate liabilities of the current period. At the end of the current fiscal year, the various components of unavailable and unearned revenue reported in the governmental funds were as follows:

	Ur	navailable
Special assessments not yet due (general fund) Special assessments not yet due (debt service funds) Delinquent property taxes (general fund)	\$	2,357 441,965 12,034
Total	\$	456,356

C. Capital Assets

Capital asset activity for the year ended December 31, 2023, was as follows:

	Beginning Balances (as restated)	Increases	Decreases	Ending Balance
Governmental Activities				
Capital assets, not being depreciated				
Land	\$ 282,749	\$ -	\$ -	\$ 282,749
Construction in progress		80,000		80,000
Total capital assets, not being depreciated	282,749	80,000		362,749
Capital assets, being depreciated				
Buildings	2,690,593	-	-	2,690,593
Road network	7,157,850	-	-	7,157,850
Equipment	1,446,587	15,232	10,350	1,451,469
Land improvements	568,983	-	-	568,983
Vehicles	1,592,714	34,919	28,481	1,599,152
Total capital assets, being depreciated	13,456,727	50,151	38,831	13,468,047
Less accumulated depreciation for				
Buildings	1,263,795	90,231	-	1,354,026
Road network	2,604,841	187,115	-	2,791,956
Equipment	724,454	98,602	3,795	819,261
Land improvements	279,526	13,929	-	293,455
Vehicles	783,838	138,569	28,481	893,926
Total accumulated depreciation	5,656,454	528,446	32,276	6,152,624
Total capital assets, being depreciated, net	7,800,273	(478,295)	6,555	7,315,423
Governmental activities capital assets, net	\$ 8,083,022	\$ (398,295)	\$ 6,555	\$ 7,678,172

Depreciation expense was charged to activities of the governmental activities as follows:

General government	\$ 72,678
Public safety	169,861
Streets and highways	257,897
Culture and recreation	 28,010
	\$ 528,446

# Capital asset activity for the year ended December 31, 2023, was as follows:

	Beginning Balances (as restated)	Increases	Decreases	Ending Balance	
Business-type activities					
Capital assets, not being depreciated	ć 12.000	<b>A</b>	<u> </u>	ć 12.000	
Land Construction in progress	\$ 12,000 18,372	\$ - 440,555	\$ - 458,927	\$ 12,000	
Construction in progress	10,372	440,333	430,327		
Total capital assets, not being depreciated	30,372	440,555	458,927	12,000	
Capital assets, being depreciated					
Distribution plant	3,445,063	479,754	-	3,924,817	
Equipment	639,811	42,968		682,779	
Total capital assets, being depreciated	4,084,874	522,722		4,607,596	
Less accumulated depreciation for					
Distribution plant	1,537,726	81,230	-	1,618,956	
Equipment	512,076	28,370	-	540,446	
	2.040.002	100.500		2.450.402	
Total accumulated depreciation	2,049,802	109,600		2,159,402	
Total capital assets, being depreciated, net	2,035,072	413,122		2,448,194	
Business-type activities capital assets, net	\$ 2,065,444	\$ 853,677	\$ 458,927	\$ 2,460,194	
Depreciation expense was charged to business-type activities as follows:					

Sewer Sewer		\$ 61,655 47,945
	_	\$ 109,600

# D. Long-Term Debt

General Obligation Bonds: The City issued general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the City. These bonds are paid out of the 2013, 2017, CSAH 27 Street Project Debt Service, and Water funds. General obligation bonds currently outstanding are as follows:

# **Governmental Activities**

Bond Issue and Purpose G.O. Crossover Refunding bonds of 2017A of	Interest Rates	Amount
\$525,000. Due in annual installments of \$55,000 to \$65,000 through February 1, 2028.	1.60% to 3.00%	\$ 305,000
Minnesota Public Facilities Authority G.O. Improvement Note of 2010 of \$576,256. Due in annual installments of \$26,000 to \$31,000 through August 20, 2030.	1.643%	208,000
		,
G.O. Improvement Bonds of 2021A of \$1,295,000. Due in annual installments of \$80,000 to \$95,000 through February 1, 2037.	0.40% to 1.60%	1,215,000
G.O. Refunding Bonds of 2021B of \$1,398,000. Due in annual installments of \$162,000		
to \$194,000 through February 1, 2029.	1.10%	1,016,000
		\$2,744,000
Business-Type Activities		
Bond Issue and Purpose G.O. Water Tower Rehab Bonds of 2023A of	Interest Rates	Amount
\$462,000. Due in annual installments of \$39,000 to \$54,000 through February 1, 2033	3.75%	\$ 462,000

Annual debt service requirements to maturity for general obligation bonds are as follows:

Year Ending	Government	tal Activities	<b>Business-Type Activities</b>			
December 31	Principal	Interest	Principal	Interest		
2024	\$ 330,000	\$ 34,947	\$ 39,000	\$ 16,594		
2025	334,000	31,079	40,000	15,112		
2026	343,000	26,784	42,000	13,575		
2027	347,000	22,080	43,000	11,981		
2028	355,000	16,996	45,000	10,331		
2029-2033	665,000	44,643	253,000	24,256		
2034-2037	370,000	11,730				
Total	\$2,744,000	\$ 188,259	\$ 462,000	\$ 91,849		

Changes in Long-Term Liabilities. During the year ended December 31, 2023, the following changes occurred in long-term debt:

		alance nuary 1	Δ	dditions	Re	eductions	Balance December 31	 ie Within Ine Year
Governmental Activities General obligation bonds Financed purchase	\$3,0	095,000 1,003	\$	-	\$	351,000 1,003	\$2,744,000	\$ 330,000
Compensated absences Governmental activity Long-term liabilities	\$3,	13,985 109,988	\$	8,049 8,049	\$	13,985 365,988	\$2,752,049	\$ 8,049 338,049
Business-Type Activities								
General obligation bonds Compensated absences	\$	- 9,872	\$	462,000 8,397	\$	- 9,873	\$ 462,000 8,396	\$ 39,000 8,396
Business-type activity Long-term liabilities	\$	9,872	\$	470,397	\$	9,873	\$ 470,396	\$ 47,396

Legal Debt Margin. The legal debt limitation based on market value of taxable property in the municipality is equal to \$8,103,138. As of December 31, 2023, none of the above debt was subject to the legal debt margin.

## E. Inter-fund Transfers

Inter-fund transfers for the year ended December 31, 2023, consisted of the following and were for the purpose of covering debt service payments:

Transferred From	Transfe	Transferred To			
	Other Governmental				
	Funds	Water Fund	Total		
General Fund Water Fund Sanitary Sewer Fund	\$ 50,000 50,000	\$ 99,690	\$ 99,690 50,000 50,000		
Total	\$ 100,000	\$ 99,690	\$ 199,690		

# F. Inter-fund Receivables and Payables

The following inter-fund receivables and payables existed at December 31, 2023, as a result of a deficit cash balance:

		Due From:				
	С	CSAH 27 Other				
	Street Project Governmental		ject Governmental			
Due To:		Fund Funds				Total
General Fund	\$	24,624	\$	\$ 107,741		132,365

## **G. Fund Balances**

Balances in Nonspendable Fund Balances as of December 31, 2023:

Nonspendable for Prepaid Expenses Nonspendable for Notes Receivable	\$ 9,645 17,177
Total	\$ 26,822
Balances in Restricted Fund Balances as of December 31, 2023:	
Restricted for 2017 Debt Service Restricted for Public Safety Aid Restricted for Debt Service Restricted for Special Revenue	\$ 322,203 143,621 355,327 504,174
Total	\$ 1,325,325
Balances in Committed Fund Balances as of December 31, 2023:	
Committed for Capital Outlay	\$ 1,952,540

# Note 4 - Defined Benefit Pension Plans

Qualified employees are covered under cost-sharing multiple-employer defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). For the year ended December 31, 2023, the City reported its proportionate share of net pension assets, net pension liabilities, deferred outflows of resources, deferred inflows of resources, and pension expense (income) for each of the plans as follows:

	Ou	eferred tflows of esources	_	et Pension Liability	In	Deferred Inflows of Resources		Pension Expense (Income)	
PERA - General Employees Fund	\$	90,302	\$	279,594	\$	84,140	\$	13,304	
PERA - Police and Fire Fund		460,210		300,475		475,950		(13,679)	
Total all plans	\$	550,512	\$	580,069	\$	560,090	\$	(375)	

# A. Plan Description

The City participates in the following cost-sharing multiple-employer defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA's defined benefit pension plans are established and administered in accordance with *Minnesota Statutes*, Chapters 353 and 356. PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

## 1. General Employees Retirement Plan

All full-time and certain part-time employees of the City are covered by the General Employees Plan. General Employees Plan members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

# 2. Public Employees Police and Fire Plan

The Police and Fire Plan, originally established for police officers and firefighters not covered by a local relief association, now covers all police officers and firefighters hired since 1980. Effective July 1, 1999, the Police and Fire Plan also covers police officers and firefighters belonging to local relief associations that elected to merge with and transfer assets and administration to PERA.

## **B.** Benefits Provided

PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the state Legislature. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

# 1. General Employees Plan Benefits

General Employees Plan benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated members is 1.2 percent for each of the first 10 years of service and 1.7 percent for each additional year. Under Method 2, the accrual rate for Coordinated members is 1.7 percent for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66.

Benefit increases are provided to benefit recipients each January. The postretirement increase is equal to 50 percent of the cost-of-living adjustment (COLA) announced by the SSA, with a minimum increase of at least 1 percent and a maximum of 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. Recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive a reduced prorated increase. In 2023, legislation repealed the statute delaying increases for members retiring before full retirement age.

#### 2. Police and Fire Plan

Benefits for Police and Fire Plan members first hired after June 30, 2010, but before July 1, 2014, vest on a prorated basis from 50 percent after five years up to 100 percent after ten years of credited service. Benefits for Police and Fire Plan members first hired after June 30, 2014, vest on a prorated basis from 50 percent after ten years up to 100 percent after twenty years of credited service. The annuity accrual rate is 3 percent of average salary for each year of service. For Police and Fire Plan members who were first hired prior to July 1, 1989, a full annuity is available when age plus years of service equal at least 90.

Benefit increases are provided to benefit recipients each January. The postretirement increase is fixed at 1 percent. Recipients that have been receiving the annuity or benefit for at least 36 months as of the June 30 before the effective date of the increase will receive the full increase. Recipients receiving the annuity or benefit for at least 25 months but less than 36 months as of the June 30 before the effective date of the increase will receive a reduced prorated increase.

## **C.** Contributions

*Minnesota Statutes* Chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the state Legislature.

## 1. General Employees Fund Contributions

Coordinated Plan members were required to contribute 6.50 percent of their annual covered salary in fiscal year 2023 and the City was required to contribute 7.50 percent for Coordinated Plan members. The City's contributions to the General Employees Fund for the year ended December 31, 2023, were \$31,357. The City's contributions were equal to the required contributions as set by state statute.

## 2. Police and Fire Fund Contributions

Police and Fire Plan members were required to contribute 11.80 percent of their annual covered salary in fiscal year 2023 and the City was required to contribute 17.70 percent for Police and Fire Plan members. The City's contributions to the Police and Fire Fund for the year ended December 31, 2023, were \$26,492. The City's contributions were equal to the required contributions as set by state statute.

#### D. Pension Costs

## 1. General Employees Fund Pension Costs

At December 31, 2023, the City reported a liability of \$279,594 for its proportionate share of the General Employees Fund's net pension liability. The City's net pension liability reflected a reduction due to the State of Minnesota's contribution of \$16 million. The State of Minnesota is considered a non-employer contributing entity and the state's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the City totaled \$7,801.

The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportionate share of the net pension liability was based on the City's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2022 through June 30, 2023, relative to the total employer contributions received from all of PERA's participating employers. The City's proportionate share was 0.0050 percent at the end of the measurement period and 0.0047 percent for the beginning of the period.

City's proportionate share of the net pension liability	\$	279,594
State of Minnesota's proportionate share of the net pension		
liability associated with the City		7,801
Total	Ş	287,395

For the year ended December 31, 2023, the City recognized pension expense of \$13,304 for its proportionate share of the General Employees Plan's pension expense. In addition, the City recognized an additional \$35 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$16 million to the General Employees Fund.

At December 31, 2023, the City reported its proportionate share of the General Employees Plan's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual economic experience	\$	9,050	\$	1,695
Changes in actuarial assumptions		39,939		76,634
Net collective difference between projected and actual investment earnings		-		5,811
Changes in proportion		25,725		-
Contributions paid to PERA subsequent to the measurement date		15,588		
Total	\$	90,302	\$	84,140

The \$15,588 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2024. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Years Ended December 31,	Pension Expense Amount		
2024	\$	15,298	
2025		(28,978)	
2026		10,320	
2027		(6,066)	

#### 2. Police and Fire Fund Pension Costs

At December 31, 2023, the City reported a liability of \$300,475 for its proportionate share of the Police and Fire Fund's net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportionate share of the net pension liability was based on the City's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2022 through June 30, 2023, relative to the total employer contributions received from all of PERA's participating employers. The City's proportionate share was 0.0174 percent at the end of the measurement period and 0.0182 percent for the beginning of the period.

The State of Minnesota contributed \$18 million to the Police and Fire Fund in the plan fiscal year ended June 30, 2023. The contribution consisted of \$9 million in direct state aid that does meet the definition of a special funding situation and \$9 million in supplemental state aid that does not meet the definition of a special funding situation. The \$9 million direct state was paid on October 1, 2022. Thereafter, by October 1 of each year, the state will pay \$9 million to the Police and Fire Fund until full funding is reached or July 1, 2048, whichever is earlier. The \$9 million in supplemental state aid will continue until the fund is 90 percent funded, or until the State Patrol Plan (administered by the Minnesota State Retirement System) is 90 percent funded, whichever occurs later. The State of Minnesota's proportionate share of the net pension liability associated with the City totaled \$12,103.

City's proportionate share of the net pension liability	\$ 300,475
State of Minnesota's proportionate share of the net pension liability associated with the City	12,103
Total	\$ 312,578

The State of Minnesota is included as a non-employer contributing entity in the Police and Fire Retirement Plan Schedule of Employer Allocations and Schedule of Pension Amounts by Employer, Current Reporting Period Only (pension allocation schedules) for the \$9 million in direct state aid. Police and Fire Plan employers need to recognize their proportionate share of the State of Minnesota's pension expense (and grant revenue) under GASB 68 special funding situation accounting and financial reporting requirements. For the year ended June 30, 2023, the City recognized pension income of \$13,679 for its proportionate share of the Police and Fire Plan's pension expense. The City recognized \$729 as grant revenue for its proportionate share of the State of Minnesota's pension expense for the contribution of \$9 million to the Police and Fire Fund.

The State of Minnesota is not included as a non-employer contributing entity in the Police and Fire Pension Plan pension allocation schedules for the \$9 million in supplemental state aid. The City recognized \$1,566 for the year ended December 31, 2023, as revenue and an offsetting reduction of net pension liability for its proportionate share of the State of Minnesota's on-behalf contributions to the Police and Fire Fund.

At December 31, 2023, the City reported its proportionate share of the Police and Fire Plan's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	C	Deferred Dutflows Resources	Deferred Inflows Resources
Differences between expected and actual economic experience	\$	84,226	\$ -
Changes in actuarial assumptions		360,625	422,720
Net collective difference between projected and actual investment earnings		-	8,241
Changes in proportion		7,884	44,989
Contributions paid to PERA subsequent to the measurement date		7,475	 
Total	\$	460,210	\$ 475,950

The \$7,475 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2024. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Years Ended December 31,	Pension Expense <u>Amount</u>					
2024 2025 2026 2027 2028	\$	12,110 (3,343) 70,577 (22,208) (80,351)				

## 3. Total Pension Expense

The total pension income for all plans recognized by the City for the year ended December 31, 2023, was \$375.

## **E. Long-Term Expected Return on Investment**

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	TargetAllocations	Long-Term Expected Real Rate of Return
Domestic Equity	33.5%	5.10%
International Equity	16.5%	5.30%
Fixed Income	25.0%	0.75%
Private Markets	25.0%	5.90%
	100.0%	

#### F. Actuarial Methods and Assumptions

The total pension liability in the June 30, 2023, actuarial valuation was determined using an individual entry-age normal actuarial cost method. The long-term rate of return on pension plan investments used in the determination of the total liability is 7.0 percent. This assumption is based on a review of inflation and investments return assumptions from a number of national investment consulting firms. The review provided a range of return investment return rates deemed to be reasonable by the actuary. An investment return of 7.0 percent was deemed to be within that range of reasonableness for financial reporting purposes.

Inflation is assumed to be 2.25 percent for the General Employees Plan and 2.25 percent for the Police and Fire Plan. Benefit increases after retirement are assumed to be 1.25 percent for the General Employees Plan. The Police and Fire Plan benefit increase is fixed at 1 percent per year and that increase was used in the valuation.

Salary growth assumptions in the General Employees Plan range in annual increments from 10.25 percent after one year of service to 3.0 percent after 27 years of service. In the Police and Fire Plan, salary growth assumptions range from 11.75 percent after one year of service to 3.0 percent after 24 years of service.

Mortality rates for the General Employees Plan are based on the Pub-2010 General Employee Mortality Table. Mortality rates for the Police and Fire Plan are based on the Pub-2010 Public Safety Employee Mortality tables. The tables are adjusted slightly to fit PERA's experience.

Actuarial assumptions for the General Employees Plan are reviewed every four years. The most recent four-year experience study for the General Employees Plan was completed in 2022. The assumption changes were adopted by the Board and became effective with the July 1, 2023, actuarial valuation. The most recent four-year experience studies for the Police and Fire Plan were completed in 2020 were adopted by the Board and became effective with the July 1, 2021, actuarial valuation.

The following changes in actuarial assumptions and plan provisions occurred in 2023:

#### **General Employees Fund**

Changes in Actuarial Assumptions:

• The investment return assumption and single discount rate were changed from 6.5 percent to 7.0 percent.

#### Changes in Plan Provisions:

- An additional one-time direct state aid contribution of \$170.1 million will be contributed to the Plan on October 1, 2023.
- The vesting period of those hired after June 30, 2010, was changed from five years of allowable service to three years of allowable service.
- The benefit increase delay for early retirements on or after January 1, 2024, was eliminated.
- A one-time, non-compounding benefit increase of 2.5 percent minus the actual 2024 adjustment will be payable in a lump sum for calendar year 2024 by March 31, 2024.

#### Police and Fire Fund

Changes in Actuarial Assumptions:

- The investment return assumption was changed from 6.5 percent to 7.0 percent.
- The single discount rate changed from 5.4% to 7.0%.

•

#### Changes in Plan Provisions:

- Additional one-time direct state aid contribution of 19.4 million will be contributed to the Plan on October 1, 2023.
- Vesting requirement for new hires after June 30, 2014, was changed from a graded 20-year vesting schedule to a graded 10-year vesting schedule, with 50 percent vesting after five years, increasing incrementally to 100 percent after 10 years.
- A one-time, non-compounding benefit increase of 3.0 percent will be payable in a lump sum for calendar year 2024 by March 31, 2024.
- Psychological treatment is required effective July 1, 2023, prior to approval for a duty disability benefit for a psychological condition relating to the member's occupation.
- The total and permanent duty disability benefit was increased, effective July 1, 2023.

#### **G.** Discount Rate

The discount rate used to measure the total pension liability in 2023 was 7.0 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the General Employees Fund and Police and Fire Plan was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## H. Pension Liability Sensitivity

The following presents the City's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate:

## **Sensitivity Analysis**

Net Pension Liability (Asset) at Different Discount Rates

	General Emp	oloyees	s Fund	Police and Fire Fund					
1% Lower	6.00%	\$	494,625	6.00%	\$	596,179			
Current Discount Rate	7.00%	\$	279,594	7.00%	\$	300,475			
1% Higher	8.00%	\$	102,724	8.00%	\$	57,367			

#### I. Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in a separately issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the Internet at www.mnpera.org.

#### Note 5 - Public Employees Defined Contribution Plan (Defined Contribution Plan)

One City Council member is covered by the Defined Contribution Plan, a multiple-employer deferred compensation plan administered by PERA. The Defined Contribution Plan is a tax qualified plan under Section 401(a) of the Internal Revenue Code and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses. *Minnesota Statutes*, Chapter 353D.03, specifies plan provisions, including the employee and employer contribution rates for those qualified personnel who elect to participate. An eligible elected official who decides to participate contributes five percent of salary which is matched by the elected official's employer. For ambulance service personnel, employer contributions are determined by the employer, and for salaried employees contributions must be a fixed percentage of salary. Employer contributions for volunteer personnel may be a unit value for each call or period of alert duty. Employees who are paid for their services may elect to make member contributions in an amount not to exceed the employer share. Employer and employee contributions are combined and used to purchase shares in one or more of the seven accounts of the Minnesota Supplemental Investment Fund. For administering the plan, PERA receives two percent of employer contributions and twenty-five hundredths of one percent (0.25 percent) of the assets in each member's account annually.

Total contributions made by the City during fiscal year 2023 were:

	Contribution	on Amou	nt	Percentage of C	Required	
Emp	oloyee	Em	ployer	Employee	Employer	Rate
\$	240	\$	240	5%	5%	5%

#### Note 6 - Other Information

#### A. Contingencies

The City participates in a number of federal and state programs that are either partially or fully funded by grants or aids received from these agencies or other governmental units. Such programs are subject to audit by the grantor agencies which could result in requests for reimbursement to the granting agency for expenditures that are disallowed under the terms of the grant.

#### **B.** Commitments

The City has entered into a contract to replace the roof of the park pavilion. The contract had a total value of approximately \$158,700. As of December 31, 2023, the City had a remaining construction commitment of approximately \$78,700. The project is expected to be completed by August 2024.

#### C. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City accounts for and reports risk management activities in the general fund within the constraints of the modified accrual basis of accounting.

The City continues to carry commercial insurance for all other risks of loss, including employee health and accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past four fiscal years.

#### **D. Conduit Debt Obligation**

During 2019, the City issued a \$10,000,000 Revenue Note to provide financial assistance to a nonprofit organization for the acquisition, construction, and equipping of its facility. The note is secured by the property financed and are payable solely by the organization. Upon repayment of the note, ownership of the acquired facilities and equipment transfers to the nonprofit organization. The City has no financial obligation for repayment of the note. Accordingly, the note is not reported as a liability in the accompanying financial statements. As of December 31, 2023, the note had a remaining principal balance of \$9,436,819.

#### Note 7 - Restatement

#### **Correction of Error**

During the year ending December 31, 2022, expenditures were incorrectly recorded in the Water Tower Rehab Fund, a nonmajor governmental fund. The expenditures and the resulting fund deficit of \$18,372 should have been recorded in the Water Fund. This error also resulted in construction in process balance of \$18,372 to be incorrectly reported as a part of the governmental activities net position. The year end construction in process should have been reported in the year end Water Fund net position.

	Governme Activitie		ess-type ivities	Govern	her nmental nds	Water Fund
Net Position/Fund Balance at January 1, 2023, as previously reported	\$ 9,465	719 \$ 3,	.198,193	\$ 7	772,783	\$ 1,565,169
Reclass Water Tower Rehab Fund expenditures for the year ending January 1, 2023, to the Water Fund		-	-		18,372	-
Reclass cash/due to/due from other fund balances as of January 1, 2023	18	372	(18,372)		-	(18,372)
Reclass Governmental Activities January 1, 2023, construction in process balance to the Business-type Activities and Water Fund	(18	372)	18,372		<u>-</u>	 18,372
Net Position/Fund Balance at January 1, 2023, as adjusted	\$ 9,465	719 \$ 3,	198,193	\$ 7	791,155	\$ 1,565,169

The prior year change in fund balance for the Other Governmental Funds would have increased by \$18,372 had these amounts been reported correctly in the prior year.



Required Supplementary Information December 31, 2023

# City of Eagle Lake

## Schedule of Employer's Share of Net Pension Liability Last 10 Fiscal Years \*

											City's		
											Proportionate		
						State's					Share of the		
		City's		City's	Proportionate						Net Pension		
		Proportionate	Pro	portionate	Shar	e (Amount)					Liability	Plan Fiduciary	
		Share	Shar	e (Amount)	0	f the Net					(Asset) as a	Net Position as	
		(Percentage)	О	f the Net	t Pension Liability						Percentage of	a Percentage	
		of the		Pension	Asso	ciated With	ed With			City's	its Covered	of the Total	
	Measurement	Net Pension	Liab	ility (Asset)		City		Total (d)		Covered	Payroll	Pension	
Pension Plan	Date	Liability (Asset)		(a)		(b)	(a+b)		Payroll (e)		(a/e)	Liability	
General Employees	06/30/23	0.0050%	\$	279,594	\$	7,801	\$	287,395	\$	374,697	74.6%	83.1%	
	06/30/22	0.0047%		372,242		10,828		383,070		330,981	112.5%	76.7%	
	06/30/21	0.0044%		187,900		5,821		193,721		297,500	63.2%	87.0%	
	06/30/20	0.0043%		257,805		7,891		265,696		288,046	89.5%	79.1%	
	06/30/19	0.0045%		248,795		7,666		256,461		293,569	84.7%	80.2%	
	06/30/18	0.0038%		210,808		6,871		217,679		258,787	81.5%	79.5%	
	06/30/17	0.0035%		223,438		2,784		226,222		353,107	63.3%	75.9%	
	06/30/16	0.0037%		300,422		3,873		304,295		234,274	128.2%	68.9%	
	06/30/15	0.0036%		186,571		N/A		186,571		218,796	85.3%	78.2%	
Police and Fire	06/30/23	0.0174%	\$	300,475	\$	12,103	\$	312,578	\$	213,032	141.0%	86.5%	
	06/30/22	0.0182%		791,992		34,608		826,600		205,171	386.0%	70.5%	
	06/30/21	0.0176%		135,853		6,110		141,963		192,930	70.4%	93.7%	
	06/30/20	0.0190%		250,440		5,885		256,325		203,201	123.2%	87.2%	
	06/30/19	0.0209%		222,502		N/A		222,502		211,387	105.3%	89.3%	
	06/30/18	0.0182%		193,993		N/A		193,993		191,798	101.1%	88.8%	
	06/30/17	0.0150%		202,518		N/A		202,518		157,661	128.5%	85.4%	
	06/30/16	0.0150%		601,976		N/A		601,976		146,710	410.3%	63.9%	
	06/30/15	0.0160%		181,797		N/A		181,797		147,827	123.0%	86.6%	

## Schedule of Employer's Contributions Last 10 Fiscal Years \*

Pension Plan	Require Fiscal Year Contribut		atutorily equired htribution (a)	Rela St R	ributions in tion to the atutorily equired ntribution (b)	Defi (Ex	ribution iciency icess) a-b)		Covered ayroll (d)	Contributions as a Percentage of Covered Payroll (b/d)
General Employees	12/31/23	\$	31,357	\$	31,357	\$	-	\$	418,093	7.5%
	12/31/22		26,286		26,286		-		350,480	7.5%
	12/31/21		21,786		21,786		-		290,480	7.5%
	12/31/20		22,676		22,676		-		302,347	7.5%
	12/31/19		23,549		23,549		-		313,987	7.5%
	12/31/18		22,836		22,836		-		304,480	7.5%
	12/31/17		17,490		17,490		-		233,200	7.5%
	12/31/16		16,698	16,698			-		223,364	7.5%
	12/31/15		16,617		16,617		-		221,560	7.5%
Police and Fire	12/31/23	\$	26,492	\$	26,492	\$	-	\$	149,672	17.7%
	12/31/22		39,117		39,117		-		221,000	17.7%
	12/31/21		37,904		37,904		-		214,147	17.7%
	12/31/20		36,471		36,471		-		206,501	17.7%
	12/31/19		38,119		38,119		-		224,891	16.9%
	12/31/18		34,255		34,255		-		211,452	16.2%
	12/31/17		28,597		28,597		-		178,017	16.1%
	12/31/16		23,045		23,045		-		142,253	16.2%
	12/31/15		23,453		23,453		-		144,770	16.2%

<sup>\*</sup> GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

## Notes to the Schedule of Employer's Share of Net Pension Liability and Schedule of Employer's Contributions

#### **General Employees Fund**

#### 2023 Changes

Changes in Actuarial Assumptions

- The investment return assumption and single discount rate were changed from 6.5 percent to 7.0 percent. Changes in Plan Provisions
  - An additional one-time direct state aid contribution of \$170.1 million will be contributed to the Plan on October 1, 2023.
  - The vesting period of those hired after June 30, 2010, was changed from five years of allowable service to three years of allowable service.
  - The benefit increase delay for early retirements on or after January 1, 2024, was eliminated.
  - A one-time, non-compounding benefit increase of 2.5 percent minus the actual 2024 adjustment will be payable in a lump sum for calendar year 2024 by March 31, 2024.

#### 2022 Changes

**Changes in Actuarial Assumptions** 

• The mortality improvement scale was changed from Scale MP-2020 to Scale MP-2021.

Changes in Plan Provisions

• There were no changes in plan provisions since the previous valuation.

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#### 2021 Changes

- Changes in Actuarial Assumptions
- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes.
- The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.
- Changes in Plan Provisions
- There were no changes to plan provisions since the previous valuation.

#### 2020 Changes

Changes in Actuarial Assumptions

- The price inflation assumption was decreased from 2.50% to 2.25%.
- The payroll growth assumption was decreased from 3.25% to 3.00%.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study.
   The net effect is assumed rates that average 0.25% less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study.
   The new rates are based on service and are generally lower than the previous rates for year 2-5 and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.

- The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 General Mortality table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 disabled annuitant mortality table to the Pub-2010 General/Teacher disabled annuitant mortality table, with adjustments.
- The mortality improvement scale was changed from Scale MP-2018 to Scale MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100% Joint & Survivor option changed from 35% to 45%. The assumed number of married female new retirees electing the 100% Joint & Survivor option changed from 15% to 30%. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.

#### Change in Plan Provision

 Augmentation for current privatized members was reduced to 2.0% for the period July 1, 2020 through December 31, 2023 and 0.0% after. Augmentation was eliminated for privatizations occurring after June 30, 2020.

#### 2019 Changes

**Changes in Actuarial Assumptions** 

• The mortality projection scale was changed from MP-2017 to MP-2018.

#### Changes in Plan Provisions

 The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The State's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

#### 2018 Changes

**Changes in Actuarial Assumptions** 

- The morality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044 and 2.50 percent per year thereafter to 1.25 percent per year.

#### Changes in Plan Provisions

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Postretirement benefit increases were changed from 1.00 percent per year with a provision to increase
  to 2.50 percent upon attainment of 90.00 percent funding ratio to 50.00 percent of the Social Security
  Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January
  1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age; does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

## 2017 Changes

#### **Changes in Actuarial Assumptions**

- The combined service annuity (CSA) loads were changed from 0.80 percent for active members and 60.00 percent for vested and non-vested deferred members. The revised CSA load are now 0.00 percent for active member liability, 15.00 percent for vested deferred member liability, and 3.00 percent for non-vested deferred member liability.
- The assumed postretirement benefit increase rate was changed for 1.00 percent per year for all years to 1.00 percent per year through 2044 and 2.50 percent per year thereafter.

#### **Changes in Plan Provisions**

- The State's contribution for the Minneapolis Employees Retirement Fund equals \$16,000,000 in 2017 and 2018, and \$6,000,000 thereafter.
- The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21,000,000 to \$31,000,000 in calendar years 2019 to 2031. The state's contribution changed from \$16,000,000 to \$6,000,000 in calendar years 2019 to 2031.

#### 2016 Changes

Changes in Actuarial Assumptions

- The assumed postretirement benefit increase rate was changed from 1.00 percent per year through 2035 and 2.50 percent per year thereafter to 1.00 percent per year for all years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate changed from 7.90 percent to 7.50 percent.
- Other assumptions were changed pursuant to the experience study June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth and 2.50 percent for inflation.

#### Changes in Plan Provisions

• There have been no changes since the prior valuation.

#### 2015 Changes

Changes in Actuarial Assumptions

• The assumed postretirement benefit increase rate was changed from 1.00 percent per year through 2030 and 2.50 percent per year thereafter to 1.00 percent per year through 2035 and 2.50 percent per year thereafter.

#### Changes in Plan Provisions

 On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increase the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised; the State's contribution of \$6.0 million, which meets the special funding situation definition, was due September 2015.

#### Police and Fire Fund

#### 2023 Changes

**Changes in Actuarial Assumptions** 

- The investment return assumption was changed from 6.5 percent to 7.0 percent.
- The single discount rate changed from 5.4% to 7.0%.

## Changes in Plan Provisions

- Additional one-time direct state aid contribution of 19.4 million will be contributed to the Plan on October 1, 2023.
- Vesting requirement for new hires after June 30, 2014, was changed from a graded 20-year vesting schedule to a graded 10-year vesting schedule, with 50 percent vesting after five years, increasing incrementally to 100% after 10 years.
- A one-time, non-compounding benefit increase of 3.0 percent will be payable in a lump sum for calendar year 2024 by March 31, 2024.
- Psychological treatment is required effective July 1, 2023, prior to approval for a duty disability benefit for a psychological condition relating to the member's occupation.
- The total and permanent duty disability benefit was increased, effective July 1, 2023.

#### 2022 Changes

Changes in Actuarial Assumptions

- The mortality improvement scale was changed from Scale MP-2020 to Scale MP-2021.
- The single discount rate changed from 6.5% to 5.4%.

#### Changes in Plan Provisions

• There were no changes in plan provisions since the previous valuation.

#### 2021 Changes

Changes in Actuarial Assumptions

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes.
- The inflation assumption was changed from 2.50 percent to 2.25 percent.
- The payroll growth assumption was changed from 3.25 percent to 3.00 percent.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 Public Safety Mortality table. The mortality improvement scale was changed from MP-2019 to MN-2020.
- The base mortality table for disabled annuitants was changed from the RP-2014 healthy annuitant
  mortality table (with future mortality improvement according to Scale MP-2019) to the Pub-2010 Public
  Safety disabled annuitant mortality table (with future mortality improvement according to Scale MP2020).
- Assumed rates of salary increase were modified as recommended in the July 14, 2020 experience study. The overall impact is a decrease in gross salary increase rates.
- Assumed rates of retirement were changed as recommended in the July 14, 2020 experience study. The changes result in slightly more unreduced retirements and fewer assumed early retirements.

- Assumed rates of withdrawal were changed from select and ultimate rates to service-based rates. The changes result in more assumed terminations.
- Assumed rates of disability were increased for ages 25-44 and decreased for ages over 49. Overall, proposed rates result in more projected disabilities.
- Assumed percent married for active female members was changed from 60 percent to 70 percent.
   Minor changes to form of payment assumptions were applied.

#### Changes in Plan Provisions

• There were no changes in plan provisions since the previous valuation.

#### 2020 Changes

Changes in Actuarial Assumptions

• The morality projection scale was changed from MP-2018 to MP-2019.

#### Changes in Plan Provisions

• There have been no changes since the prior valuation.

## 2019 Changes

**Changes in Actuarial Assumptions** 

• The morality projection scale was changed from MP-2017 to MP-2018.

#### Changes in Plan Provisions

• There have been no changes since the prior valuation.

#### 2018 Changes

**Changes in Actuarial Assumptions** 

• The morality projection scale was changed from MP-2016 to MP-2017.

#### Changes in Plan Provisions

- Postretirement benefit increases were changed to 1.00 percent for all years, with no trigger.
- An end date of July 1, 2048 was added to the existing \$9.0 million state contribution.
- New annual state aid will equal \$4.5 million in fiscal years 2019 and 2020, and \$9.0 million thereafter until the plan reaches 100 percent funding, or July 1, 2048, if earlier.
- Member contributions were changed from 10.80 percent to 11.30 percent of pay, effective January 1, 2019 and 11.80 percent of pay, effective January 1, 2020.
- Employer contributions were changed from 16.20 percent to 16.95 percent of pay, effective January 1, 2019 and 17.70 percent of pay, effective January 1, 2020.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

## 2017 Changes

**Changes in Actuarial Assumptions** 

- Assumed salary increases were changed as recommended in the June 30, 2016 experience study. The net effect is proposed rates that average 0.34 percent lower than the previous rates.
- Assumed rates of retirement were changed, resulting in fewer retirements.
- The combined service annuity (CSA) load was 30.00 percent for vested and non-vested, deferred members. The CSA has been changed to 33.00 percent for vested members and 2.00 percent for non-vested members.
- The base mortality table for healthy annuitants was changed from the RP-2000 fully generational table
  to the RP-2014 fully generational table (with a base year of 2006), with male rates adjusted by a factor
  of 0.96. The mortality improvement scale was changed from Scale AA to Scale MP-2016. The base
  mortality table for disabled annuitants was changed from the RP-2000 disabled mortality table to the
  mortality tables assumed for healthy retirees.
- Assumed termination rates were decreased to 3.00 percent for the first three years of service. Rates beyond the select period of three years were adjusted, resulting in more expected terminations overall.
- Assumed percentage of married female members was decreased from 65.00 percent to 60.00 percent.
- Assumed age difference was changed from separate assumptions for male members (wives assumed to be three years younger) and female members (husbands assumed to be four years older) to the assumption that males are two years older than females.
- The assumed percentage of female members electing joint and survivor annuities was increased.
- The assumed postretirement benefit increase rate was changed from 1.00 percent for all years to 1.00 percent per year through 2064 and 2.50 percent thereafter.
- The single discount rate was changed from 5.60 percent per annum to 7.50 percent per annum.

#### Changes in Plan Provisions

• There have been no changes since the prior valuation.

## 2016 Changes

**Changes in Actuarial Assumptions** 

- The assumed postretirement benefit increase rate was changed from 1.00 percent per year through 2037 and 2.50 percent per year thereafter to 1.00 percent per year for all future years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent.
- The single discount rate changed from 7.90 percent to 5.60 percent.
- The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth and 2.50 percent for inflation.

#### Changes in Plan Provisions

There have been no changes since the prior valuation.

## 2015 Changes

## **Changes in Actuarial Assumptions**

• The assumed postretirement benefit increase rate was changed from 1.00 percent per year through 2030 and 2.50 percent per year thereafter to 1.00 percent per year through 2037 and 2.50 percent per year thereafter.

## **Changes in Plan Provisions**

• The postretirement benefit increase to be paid after the attainment of the 90.00 percent funding threshold was changed from inflation up to 2.50 percent, to a fixed rate of 2.50 percent.



Supplementary Schedules and Related Information December 31, 2023

City of Eagle Lake

City of Eagle Lake
Combining Balance Sheet – Nonmajor Governmental Funds
December 31, 2023

		Spe	ecial Revenue Fur	nds			Capital Project Fund		D	ebt Service Funds				
	EDA	EDA Revolving	Tax Increment District 2-1	Tax Increment District 3-1	Small Cities	Total Special Revenue Funds	Water Tower Rehab	2013 Debt Service	2010 Debt Service	CSAH 27 Street Project Debt Service	Joan Lane	2017 Debt Service	Total Debt Service Funds	Total Nonmajor Governmental Funds
Assets Cash and investments Restricted cash Receivables	\$ 309,450	\$ 57,684 13,628	\$ 62,382	\$ 56,274 -	\$ 18,384 -	\$ 504,174 13,628	\$ - -	\$ 133,920 -	\$ 29,314	\$ 129,636 -	\$ 61,135	\$ -	\$ 354,005	\$ 858,179 13,628
Notes Taxes Special assessments	- - -	17,177 - -	- - -	-	- - -	17,177 - -	- - -	537 	1,999 89,972		- - -	- - -	2,536 89,972	17,177 2,536 89,972
Total Assets	\$ 309,450	\$ 88,489	\$ 62,382	\$ 56,274	\$ 18,384	\$ 534,979	\$ -	\$ 134,457	\$ 121,285	\$ 129,636	\$ 61,135	\$ -	\$ 446,513	\$ 981,492
Deferred Inflows from Resources and Liabilities	Fund Balances													
Accounts payable Due to borrower Due to other funds	\$ - - -	\$ - 13,628 -	\$ - - -	\$ - - -	\$ - - -	\$ - 13,628 -	\$ - - -	\$ - - -	\$ - - -	\$ - - -	\$ - - -	\$ 550 - 107,741	\$ 550 - 107,741	\$ 550 13,628 107,741
Total liabilities		13,628				13,628						108,291	108,291	121,919
Deferred Inflows of Resources Unavailable revenue						<u> </u>			91,186	<u> </u>	<u> </u>		91,186	91,186
Fund Balances Nonspendable Restricted Unassigned	309,450 	17,177 57,684	62,382	56,274 	- 18,384 -	17,177 504,174	- - -	134,457 	30,099 -	129,636 	- 61,135 -	(108,291)	355,327 (108,291)	17,177 859,501 (108,291)
Total fund balances	309,450	74,861	62,382	56,274	18,384	521,351		134,457	30,099	129,636	61,135	(108,291)	247,036	768,387
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 309,450	\$ 88,489	\$ 62,382	\$ 56,274	\$ 18,384	\$ 534,979	\$ -	\$ 134,457	\$ 121,285	\$ 129,636	\$ 61,135	\$ -	\$ 446,513	\$ 981,492

City of Eagle Lake
Combining Schedule of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Governmental Funds
Year Ended December 31, 2023

	Special Revenue Funds						Capital Project Fund		C		T			
	EDA	EDA Revolving	Tax Increment District 2-1	Tax Increment District 3-1	Small Cities	Total Special Revenue Funds	Water Tower Rehab	2013 Debt Service	2010 Debt Service	CSAH 27 Street Project Debt Service	Joan Lane	2017 Debt Service	Total Debt Service Funds	Total Nonmajor Government Funds
Revenues Property taxes Special assessments Investment Earnings Miscellaneous	\$ 50,759 - 10,608	\$ - 729 19,761	\$ 104,011 - -	\$ 11,767 - -	\$ - - - 72	\$ 166,537 - 11,337 19,833	\$ - - -	60,461 10,347 -	38,379 11,394 -	\$ 10,380 25,574 -	\$ 22,702 - - -	\$ 14,763 5,998 -	\$ 146,685 53,313 -	\$ 313,222 53,313 11,337 19,833
Total revenues	61,367	20,490	104,011	11,767	72	197,707		70,808	49,773	35,954	22,702	20,761	199,998	397,705
Expenditures Economic Development Debt Service Principal Interest and other charges	23,659 - 	3,812 - 	99,863 - 	1,053 - 	- - -	128,387 - -	- - -	188,000 12,511	28,000 3,876	80,000 14,580	- - -	55,000 10,119	351,000 41,086	128,387 351,000 41,086
Total expenditures	23,659	3,812	99,863	1,053		128,387		200,511	31,876	94,580		65,119	392,086	520,473
Excess (Deficiency) of Revenues Over (Under) Expenditures	37,708	16,678	4,148	10,714	72	69,320	-	(129,703)	17,897	(58,626)	22,702	(44,358)	(192,088)	(122,768)
Other Financing Sources (Uses) Transfers in								100,000					100,000	100,000
Net Change in Fund Balances	37,708	16,678	4,148	10,714	72	69,320	-	(29,703)	17,897	(58,626)	22,702	(44,358)	(92,088)	(22,768)
Fund Balance (Deficit) - Beginning - as Restated (Note 7)	271,742	58,183	58,234	45,560	18,312	452,031		164,160	12,202	188,262	38,433	(63,933)	339,124	791,155
Fund Balance (Deficit) - Beginning	\$ 309,450	\$ 74,861	\$ 62,382	\$ 56,274	\$ 18,384	\$ 521,351	\$ -	\$ 134,457	\$ 30,099	\$ 129,636	\$ 61,135	\$ (108,291)	\$ 247,036	\$ 768,387



#### Independent Auditor's Report on Minnesota Legal Compliance

Honorable Mayor and City Council City of Eagle Lake Eagle Lake, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Eagle Lake ("the City"), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 26, 2024.

In connection with our audit, nothing came to our attention that caused us to believe that the City failed to comply with the provisions of the contracting – bid laws, depositories of public funds and public investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and tax increment financing sections of the *Minnesota Legal Compliance Audit Guide for Cities*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the City's noncompliance with the above referenced provisions, insofar as they relate to accounting matters.

This report is intended solely for the information and use of those in charge of governance and management of the City and the State Auditor and is not intended to be, and should not be, used by anyone other than these specified parties.

Mankato, Minnesota

Esde Sailly LLP

June 26, 2024

## **Minnesota Legal Compliance Findings**

None Reported